

THE STATE OF NEW HAMPSHIRE
BEFORE THE
PUBLIC UTILITIES COMMISSION

DG 18-____
NORTHERN UTILITIES, INC.

DIRECT TESTIMONY OF
CHRISTOPHER J. LEBLANC AND KEVIN E. SPRAGUE

EXHIBIT CLKS-1

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CLKS-2: Cost Estimates for Mains and Services

1 **I. INTRODUCTION**

2 **Q. Mr. LeBlanc, please state your names and business addresses.**

3 **A.** My name is Christopher J. LeBlanc and my business address is 325 West Road,
4 Portsmouth, New Hampshire.

5
6 **Q. Mr. LeBlanc, for whom do you work and in what capacity?**

7 **A.** I am Vice President of Gas Operations for Unitil Service Corp., which is a
8 subsidiary of Unitil Corporation (“Unitil”) that provides managerial, financial,
9 regulatory and engineering services to Unitil’s principal utility subsidiaries,
10 including Northern Utilities, Inc. d/b/a Unitil (“Northern” or the “Company”). In
11 this capacity I am responsible for managing all gas operations for Northern and
12 Unitil’s other subsidiaries, including the safe, reliable, and efficient production,
13 transportation and delivery of natural gas service to customers.

14
15 **Q. Mr. LeBlanc, please summarize your professional and educational**
16 **background.**

17 **A.** I have more than 20 years of experience in the utility industry and an extensive
18 background in the operation, maintenance and construction of natural gas
19 distribution systems. I have been Operator Qualified in 84 covered tasks and have
20 had formal industry specific training at the Gas Technology Institute in Gas

1 Distribution Operations, Transmission Operations, Pipeline Design and
2 Construction Practices and Regulator Station Design.

3
4 I joined Unitil in 2000 as a Field Technician and since then have progressed
5 through several positions of increasing responsibility including Project Leader in
6 2002, Manager, Gas Operations in 2003, and Director, Gas Operations in 2008. I
7 was promoted to my current position of Vice President of Gas Operations in
8 January 2017. Prior to joining Unitil, I was employed for nine years at R.H. White
9 Construction Co., Inc., where I was responsible for leading and directing field
10 crews in construction and installation of underground utility infrastructure.

11
12 I hold a Bachelor of Arts degree in Business Administration from Assumption
13 College and a Master's degree in Business Administration from the same
14 institution. Additionally, I have completed civil engineering course work at the
15 University of Massachusetts, Lowell.

16
17 **Q. Have you previously testified before the Commission or other regulatory**
18 **agencies?**

19 **A.** Yes, I have testified before the Commission on numerous issues related to gas
20 safety and operations, including the replacement of cast iron and other leak-prone
21 infrastructure, and have provided testimony on operational issues as needed during
22 the Company's base rate and other regulatory proceedings. In addition to the New

1 Hampshire Commission, I have also testified before the Massachusetts Department
2 of Public Utilities and the Maine Public Utilities Commission on issues related to
3 gas safety and operations.
4

5 **Q. Mr. Sprague, would you please state your name and business address?**

6 A. My name is Kevin E. Sprague. My business address is 6 Liberty Lane West,
7 Hampton, New Hampshire 03842.
8

9 **Q. What is your position and what are your responsibilities?**

10 A. I am Director of Engineering for Unitil Service Corp., which is a subsidiary of
11 Unitil. In this capacity, I manage all of Northern's engineering functions,
12 including electric engineering, gas engineering, computer-aided design and
13 drafting, Geographic Information Systems (GIS), and management of utility-
14 owned land and property.
15

16 **Q. Please describe your business and educational background.**

17 A. I have been employed by Unitil Service Corp. for over 20 years. I was originally
18 hired as an Associate Engineer in the Distribution Engineering group. I have held
19 the positions of Engineer, Distribution Engineer and Manager of Distribution
20 Engineering. I accepted the Director of Engineering position in November of 2007.
21 I hold a Bachelor of Science in Electric Power Engineering from Rensselaer

1 Polytechnic Institute and a Master of Business Administration from the University
2 of New Hampshire.

3

4 **Q. Do you have any licenses that qualify you to speak to issues related to**
5 **engineering?**

6 A. Yes. I am a registered Professional Engineer in the State of New Hampshire and
7 the Commonwealth of Massachusetts.

8

9 **Q. Have you previously testified before the Commission, or other regulatory**
10 **agencies?**

11 A. Yes, I have testified on previous occasions before the Commission, the Maine
12 Public Utilities Commission and the Massachusetts Department of Public Utilities.
13 I testified in Until Energy Systems' Least Cost Integrated Resource Plan
14 proceeding in DE 16-463, UES Distribution Base Rate Case proceeding in DE 16-
15 384, as well as participating in many of the technical sessions related to the Grid
16 Modernization proceeding, IR 15-296, and the most recent amendment to the Puc
17 300 Rules, DRM-13-090. Most recently, I testified in Northern's Distribution
18 Rate Case, DG 17-070.

19

20 **Q. What is the purpose of your testimony and how is it organized?**

21 A. The purpose of the testimony is to explain the design and construction activities
22 associated with the Epping expansion. Section II of this testimony provides a

1 description of Northern's distribution system in New Hampshire. Section III
2 describes the implementation plan for the Epping expansion. Section IV describes
3 how the cost estimates were prepared for the project. Section V provides a
4 description of the construction associated with the Epping expansion. Finally,
5 Section VI provides other considerations with respect to the project.
6

7 **II. DESCRIPTION OF THE GAS DISTRIBUTION SYSTEM**

8 **Q. Would you please provide an overview of the Company's gas distribution**
9 **system in New Hampshire?**

10 **A.** The Company's distribution system consists of a network of just over 530 miles of
11 natural gas mains and approximately 23,000 gas services that provide service to
12 the following communities in New Hampshire: Salem, Plaistow, Atkinson, East
13 Kingston, Kensington, Hampton Falls, Seabrook, Hampton, North Hampton,
14 Exeter, Brentwood, Stratham, Greenland, Portsmouth, Newington, Dover,
15 Madbury, Durham, Somersworth, Rochester, and Rollinsford.
16

17 The gas distribution main network is subdivided into 46 separate distribution
18 systems that operate at a variety of Maximum Allowable Operating Pressures
19 ("MAOPs") that range from the low pressure (MAOP approximately 0.5 psig)
20 system in Dover to the remaining systems operating at a variety of intermediate
21 and high pressure MAOPs that range from 30 to 397 psig that provide service

1 throughout the communities served by Northern. The majority of these systems
2 are supplied from the Granite State Gas Transmission (“GSGT”) interstate natural
3 gas transmission pipeline system.
4

5 **Q. Please describe the distribution system that will serve Epping?**

6 **A.** The Company plans to serve Epping off of the existing Exeter-Brentwood system
7 (System 61) which is served from the GSGT transmission line by the Epping Road
8 station. The main for the Exeter-Brentwood system leaves the station and heads
9 westerly along Route 27 to Pine Road and then southerly on Pine Road (which is
10 approximately one mile away from the Epping town line). There is just shy of 4.5
11 miles of gas mains currently installed in this system, most of which were installed
12 in the early 2014. The system consists of predominantly 8” high density
13 polyethylene (“HDPE”) pipe and operates at an MAOP of 99 psig.
14

15 **Q. Can you describe the areas of Epping that have been identified to be served**
16 **by the proposed expansion?**

17 **A.** There are two targeted areas that have been identified within the Town of Epping.
18 The first area is identified as “Zone 1” and is the area along Route 27 from Pine
19 Road to Route 125, including the area along Route 125 from Route 27 to Fresh
20 River Road. The second area, identified as “Zone 2,” is the area along Route 125
21 from Fresh River Road south to the Brentwood town line. A map showing these
22 areas is provided as Exhibit CCDC-3.

1 **Q. Does the Epping Road regulator station have capacity for expansion?**

2 **A.** Yes. Engineering network analysis has been completed to size the new mains and
3 review the capacity of the Epping Road regulator station. Engineering analysis has
4 identified that the Epping Road regulator station has more than sufficient capacity
5 to serve the proposed expansion into Epping. In addition, the Company's network
6 will have sufficient capacity to serve additional customers should the Company
7 identify additional economic opportunities for franchise expansion beyond Epping.

8

9 **III. IMPLEMENTATION OF THE EPPING EXPANSION**

10 **Q. Please describe the route that Northern has chosen for this project?**

11 **A.** As noted above, Northern plans to extend its existing System 61 Exeter-
12 Brentwood that has an MAOP of 99 psig. Northern will extend the 8" HDPE
13 Exeter-Brentwood main westerly along Route 27 for about a mile through
14 Brentwood to the Epping town line. The Company plans to cross into Epping and
15 install about 3.5 miles of main: (1) westerly along Route 27 to the Rail Trail; (2)
16 westerly along the Rail Trail to Route 125; and (3) north along Route 125 to the
17 intersection with Route 27 and south along Route 125 crossing under Route 101 to
18 serve customers on the south side of Route 101.

19

1 **Q. Was this the only route that was evaluated?**

2 **A.** No. The Company also considered extending gas mains along Route 27 all of the
3 way to Route 125. The Company believes that the proposed path along the Rail
4 Trail will be a more cost effective route. Among other things, construction along
5 the Rail Trail avoids horizontal directional drills (“HDDs”) that would be required
6 along Route 27.

7
8 **Q. Does the Company require any special approvals to use the Rail Trail?**

9 **A.** Yes. The Company is currently working with the New Hampshire Department of
10 Transportation and the New Hampshire Department of Natural and Cultural
11 Resources (formerly New Hampshire Department of Resources and Economic
12 Development) for approval to install gas mains within the rail trail. If this route is
13 not successful, the Company will install the gas mains along Route 27 all of the
14 way to Route 125.

15
16 **Q. How will the actual gas main construction build-out be implemented in**
17 **Epping?**

18 **A.** The Company’s engineering group has developed a comprehensive design for the
19 implementation of the Epping expansion. The design includes the installation of
20 primary feeds (which will transport the majority of the gas) and secondary feeds
21 (which will supply gas to each of the side streets in the area). The engineering
22 plan anticipates a complete build-out in each proposed phase of the project.

1 However, the actual construction will require flexibility to coincide with customer
2 demand and municipal projects along the route.

3

4 **Q. How will the actual gas service construction build-out be implemented?**

5 **A.** Gas services will only be installed after the customer has contracted for service
6 with the Company. The Company requires the customer to sign a contract, which
7 requires the customer to take service within an agreed upon period after the
8 contract has been signed.

9

10 **Q. Will the Company be installing service stubs?**

11 **A.** No. A gas service, including the service line and tapping tee, will only be installed
12 after a customer has contracted for service.

13

14 **Q. Are there any system reinforcements required at this time?**

15 **A.** No. At this time it is anticipated that the expansion can occur without the need for
16 other reinforcements.

17

18 **Q. What timeline does the Company plan for construction of the Epping**
19 **expansion?**

20 **A.** The Company is currently in the design phase of the project. The Company plans
21 to complete construction of Zone 1 in 2019 and Zone 2 in 2020.

22

1 **IV. ESTIMATED COST FOR THE EPPING EXPANSION**

2 **Q. What is the estimated cost for the main installation for the Epping expansion?**

3 **A.** Detailed cost estimates for the two zones of gas main construction are provided as
4 CONFIDENTIAL Exhibit CLKS-2. The estimated total incremental project cost
5 (“IPC”)¹ of the Epping expansion is \$2,736,300.

6

7 **Q. What is proposed scope of work for the main installation?**

8 **A.** As discussed above, Northern plans to extend its existing main for about a mile
9 through Brentwood, plus an additional 3.5 miles through Epping. The proposed
10 main installations by pipe size and zone are shown in Table 1.

11

¹ IPC refers to base cost plus direct overheads and is the cost used for the Company’s internal rate of return calculations. The IPC does not include general construction overheads. All cost estimates referenced in this testimony were performed on an IPC basis.

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Table 1

	Epping Expansion Scope of Main Work					
	Gas Main Diameter					
	2"		4"		8"	
	Lf	mi	Lf	mi	Lf	mi
Zone 1	█	█	█	█	█	█
Zone 2	█	█	█	█	█	█
Total	█	█	█	█	25,333	4.56

Q. How were the cost estimates for the gas mains developed?

A. The Company's engineering group designed a comprehensive and detailed installation program, which corresponds to the zones in Epping. From these design packages a detailed project scope was developed that quantified the work to be performed. Main footages by size and material, number of tie-ins and pavement restoration quantities were identified. Next, unit costs were derived from material and contract prices, coupled with historical data on replacement projects. The unit costs were then applied to the scope of work to develop detailed cost estimates for both zones of the project. Northern estimates that the total cost for main installation will be \$2,034,555.

Q. Please provide the assumptions used in preparing these cost estimates.

A. The Company has field experience associated with the recent mains extension it completed along Route 27. This field experience was used to develop the

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1 assumptions for the Epping expansion. The assumptions are included in
2 CONFIDENTIAL Exhibit CLKS-2.

3

4 **Q. How were the cost estimates for services developed?**

5 **A.** Cost estimates for services were developed for a typical generic service installation
6 as expected for this project. Separate estimates were performed for residential
7 services (\$ [REDACTED] per service), G40/G41 services (\$ [REDACTED] per service) and G42
8 services (\$ [REDACTED] per service).

9

10 **Q. What is the total estimated cost for service installations associated with the**
11 **Epping expansion?**

12 **A.** The total estimated cost for service installations is \$751,744. Services will only be
13 installed after the customer has contracted for new service. Therefore, the total
14 cost for service installations will depend on actual conversion rates. This analysis
15 is provided in the joint testimony of Ms. Carroll and Mr. Chong.

16

17 **Q. Is the Company guaranteeing that construction costs will match the**
18 **Company's estimates?**

19 **A.** No. The Company has prepared reasonable cost estimates based on the
20 information reasonably known to it. The actual construction costs will be higher

1 or lower than the Company's estimates based on the actual field conditions
2 encountered during construction.
3

4 **V. CONSTRUCTION OF THE EPPING PROJECT**

5 **Q. What construction technique will be utilized for the pipe installation?**

6 A. Since the Epping expansion is a system expansion initiative we will utilize
7 traditional open cut construction for the majority of the construction.
8

9 **Q. Will HDD be utilized?**

10 A. Yes. There will be certain areas where we expect an HDD will be required.
11 Detailed engineering of these HDDs is ongoing.
12

13 **Q. Will the Company be utilizing contract resources to complete this work?**

14 A. Yes. The Company typically utilizes contractors for large projects of new or
15 replaced mains and services. The Company has an existing contract with NEUCO
16 and we anticipate using this established contractor to perform this work.
17

18 **Q. Are there contractor resource concerns with the planned Epping expansion?**

19 A. No. Utilizing our existing NEUCO contract and our current complement of
20 NEUCO crews it is anticipated that this work can be integrated into our work

1 plans. In addition, the Epping program is scalable to meet rising or falling
2 workloads.

3
4 **Q. How will the Company monitor the quality of the work performed?**

5 **A.** The Company has implemented a robust quality assurance and quality control
6 program (“QA/QC”), which includes construction inspectors that must perform
7 daily crew inspections for all construction projects. In addition, Unitil’s Manager,
8 Gas Compliance oversees a quality audit program that includes comprehensive
9 field audits of all construction activities. All identified deficiencies are recorded
10 and must be reported to Unitil’s local Gas Operations Manager, Unitil’s Director,
11 Gas Operations, and various NEUCO personnel, including the company president.
12 Corrective action is implemented immediately and recorded.

13
14 **Q. How will the Company monitor performance?**

15 **A.** As with all capital construction, the Epping expansion project will be part of the
16 Company’s annual Capital Budgeting Process, where each project must be fully
17 scoped, estimated and justified. An approved capital budget project does not
18 authorize or approve spending; each project must be further authorized before any
19 spending can occur. A construction authorization must be prepared, submitted and
20 approved before the commencement of work. Each project has an assigned
21 supervisor who is directly responsible for managing the project and held directly

1 accountable for controlling the scope and cost of the project. These established
2 controls are the foundation for monitoring the performance for capital projects.

3 **VI. OTHER CONSIDERATIONS**

4 **Q. Are there any other approvals that you will require from the Commission?**

5 A. Yes. The identified route will cross the Piscassic River, which is listed on the New
6 Hampshire Department of Environmental Services Official List of Public Waters.
7 Northern will file a petition with the Commission Pursuant to RSA 371:17 for a
8 license to construct and maintain a natural gas pipeline under and across the public
9 waters of the Piscassic River in Epping. Northern is currently completing the
10 engineering diagrams showing construction details and plans to submit the petition
11 promptly upon completion of all necessary work.

12

13 **Q. Does this conclude your testimony?**

14 A. Yes, it does.